

Headquarters
United States Forces Korea
Unit #15237
APO AP 96205-5237

United States Forces Korea
Regulation 215-3

29 June 2012

Morale, Welfare, and Recreation

BOY SCOUTS OF AMERICA AND GIRL SCOUTS OF THE UNITED STATES
OF AMERICA IN KOREA

***This regulation supersedes USFK Regulation 215-3, dated 28 July 2010.**

FOR THE COMMANDING GENERAL:

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Summary. This regulation establishes policies and procedures for managing the scouting programs for United States Forces Korea (USFK) service members, civilian employees, and their Family members (if accompanied). Scouting programs for boys and girls are supported by the President of the United States (U.S.), endorsed by the Department of Defense (DoD) and will be supported by all military organizations in a manner consistent with applicable laws and regulations. Scouting organizations are not considered part of the Military Services; however, they work closely and are associated with many youth of U.S. military personnel, federal civilian employees, and contractor personnel.

Applicability. This regulation applies to all U.S. military commands, units, organizations, and activities assigned, attached, or under the operational control of USFK involved with overseas scouting programs.

Supplementation. Further supplements to this regulation by subordinate commands are

prohibited unless prior approval is obtained from USFK J1 (FKJ1-11), Unit #15237, APO AP 96205-5237, DSN: (315)723-5632 or email: pacom.yongsan.usfk.mbx.j11-workflow@mail.mil.

Forms. USFK forms are available at <http://www.usfk.mil>.

Records Management. Records created as a result of processes prescribed by this regulation must be identified, maintained, and disposed of according to AR 25-400-2. Record titles and descriptions are available on the Army Records Information Management System (ARIMS) website at <https://www.arims.army.mil>.

Suggested Improvements. The proponent of this regulation is USFK J1 (FKJ1-12). Users are invited to send comments and suggested improvements on DA Form 2028 (Recommended Changes to Publications and Blank Forms) to HQ USFK (FKJ1-12), Unit #15237, APO AP 96205-5237, DSN: (315)723-5632 or email: pacom.yongsan.usfk.mbx.j11-workflow@mail.mil.

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Glossary

1. Purpose

This regulation establishes policy, assigns responsibilities, and prescribes procedures for qualified scouting organizations operating on United States (U.S.) military installations on the Korean peninsula. It also sets forth United States Forces Korea (USFK) policy on fiscal and logistical support to those organizations, explains the relationship of this command to the Far East Council, Boy Scouts of America (FECBSA), and to the United States of America Girl Scouts Overseas, West Pacific (USAGSO-WP), and outlines policies and procedures for carrying out responsibilities.

2. References

Required and related publications and forms are listed in [Appendix A](#).

3. Explanation of Abbreviations

Abbreviations used in this regulation are explained in the glossary.

4. Legal Authorities

a. See [Appendix B](#). When in doubt about the authority to provide particular support to a scouting organization, commanders should consult their local Staff Judge Advocate.

b. Commander, US Pacific Command (CDRUSPACOM), has delegated Commander, United States Forces, Japan (COMUSJAPAN), authority as the Executive Agent for Scouting in the Far East to direct the organization and operation of the FECBSA and the USAGSO-WP, and to establish channels of coordination in areas other than Japan through unified commanders and appropriate Commander in Chief, Pacific Command (CINCPAC) representatives.

c. COMUSJAPAN jurisdiction includes Mainland Japan, Okinawa, and Korea. See [USFJ Instruction 36-3101](#) for the scope of responsibilities between Pacific Command (PACOM), United States Forces Japan (USFJ) and USFK.

5. Commander's Intent

The USFK Commander supports the objectives of the Boy Scouts of America (BSA) and the Girl Scouts of the United States of America (GSUSA) programs in Korea. The BSA and the GSUSA are organizations chartered by the Federal Government. Both of these organizations are recognized as important adjuncts to the overall requirements for accommodating and supporting DoD personnel and their families assigned to overseas areas, and both support the quality of life of young men and women. They are in the best interest of the morale, welfare, and recreation (MWR) of USFK personnel and their families.

6. Scouting Organizations in Korea

a. Boy Scouts of America

(1) All BSA units in Korea are supported by the FECBSA, which is responsible for policy, financial resources, and administrative oversight of BSA programs in the US Pacific Command (USPACOM) area of responsibility. US Forces Japan (USFJ) is the executive agent for DoD support to Scouting on behalf of USPACOM. The FECBSA is located in Japan and provides coordination with USFJ.

(2) The FECBSA has a Korea District, which provides planning for district level events, coordinates support, maintains a scout shop, and manages/executes adult leader training.

(3) Individual unit committees provide planning for unit events, operations, and recruiting for all Boy Scout programs. Units may consist of Cub Scout Packs, Boy Scout Troops, and Venture Crews.

b. Girl Scouts of the United States of America (GSUSA)

(1) All GSUSA units in Korea are supported by the USAGSO-WP, which is responsible for policy, financial resources, and administrative oversight of GSUSA programs in the USPACOM area of responsibility. USFJ is the executive agent for DoD support to Scouting on behalf of USPACOM. USASAG-WP is also located in Japan and provides interface with USFJ.

(2) In order to provide close coordination and immediate assistance, Overseas Committees (OC) may be established at U.S. military installations throughout Korea. There is no overarching organization for GSUSA programs in Korea. Each OC provides planning for installation level events, coordination for support, and management/execution of adult leader training. Each OC reports directly to USAGSO-WP.

(3) GSUSA Troops within each OC provide planning for Troop events, operations, and recruiting for all Girl Scout programs.

c. Eligible Participants. Youth who are not authorized tax and duty-free import privileges, but otherwise meet the requirements of the national organization of the BSA and GSUSA, are eligible to participate in those programs that do not involve the purchase or receipt (other than as authorized by law or regulation) of tax and duty-free items. Installation access will be in accordance with USFK Regulation 190-7.

d. Formal chartering of scouting organizations must be performed by private organizations.

7. Conflicts of Interest

Neither military personnel nor civilian employees (appropriated fund (APF) or nonappropriated fund (NAF)) will manage or control BSA or GSUSA programs as part of their official duties. Any activity or person supporting scouting organizations, other than as defined in this publication, will do so in an individual, private capacity during off-duty hours.

8. Responsibilities

a. The Garrison/Installation Commander serves as the Command representative for and will monitor BSA and GSUSA programs within their respective area of operations, and will advise and assist Installation Scouting Coordinators (ISC) on BSA and GSUSA matters.

b. Installation Commanders. Installation Commanders shall serve as ISCs for BSA and GSUSA programs operating within their geographic areas of responsibility. The ISCs will coordinate support of authorized services and materials for Scouting activities and encampments, and will serve as the approval authorities for requests for authorized support.

c. Volunteers. Volunteers are critical to the success of scouting programs. To ensure that all children participating in scouting programs have a safe and healthy environment, any adult volunteer who will serve as a leader or staff member for any scouting program operating on a U.S. military installation in Korea must consent to and will undergo the same background check required by [DoD Instruction 1402.5](#) for individuals who will provide child care services. Background checks may be funded with APFs and NAFs and will include inquiries with the Alcohol and Drug Abuse Prevention Control Program, Army Central Registry, Criminal Investigation Division, Provost

Marshal, and National Agency Check. Click USFK Form 237-E (Request for Provost Marshal Record Check) to get the form to request a background check.

9. Financial Support

a. Consistent with [DoD Instruction 1015.9](#), any APF and NAF support provided will be programmed and approved on an annual basis by the Components. Annual NAF support to the FECBSA and USAGSO-WP is based on each organization's proposed operating budget and apportioned according to the percentage of total Scout membership. Scouting organizations will primarily be self-sustaining, supported through dues, contributions, service charges, and program fees.

b. Appropriated funds may be used to provide the following services on a nonreimbursable basis (when sufficient funding is available):

(1) Transportation of personnel (to include household goods and baggage) of qualified scouting organizations to and from overseas assignments and while providing scouting support to DoD personnel and their families. Transportation of supplies of qualified scouting organizations necessary to provide such support may also be provided.

(2) Office space where regular meetings can be conducted, and space for recreational activities.

(3) Warehousing and storing scouting equipment and non-resale supplies.

(4) Utilities, including water, electricity, air conditioning, and heat to administrative office space. These utilities should be provided on nonreimbursable basis when budgeting allows. The FECBSA and USAGSO-WP will comply with the host commander's policies on energy conservation.

(5) Communication equipment and service within resource availability, including one (1) Defense Service Network access and two (2) local access telephone lines per organization.

(6) Military postal service for FECBSA and USAGSO-WP executives, including private postal boxes. The FECBSA and the USAGSO-WP will comply with all postal laws and regulations. Appropriated fund postage is NOT authorized.

c. Nonappropriated funds may be used for overseas scouting organizations to:

(1) Provide support authorized for youth activities programs pursuant to [DoD Instruction 1015.9](#) paragraph 4.5.2, which refers to DoD Directive 1015.6. DoD Directive 1015.6 was canceled in 2003, although the authority to support overseas scouting organizations with NAF continues in [DoD Instruction 1015.15](#) and [DoD Instruction 6060.4](#) as Category B MWR youth program activities. The services have implemented these authorities through provisions in regulations such as [AR 215-1](#) and [AFI 34-223](#).

(2) Reimburse qualified scouting organizations for salaries and benefits of employees of those organizations for periods during which their professional scouting employees perform services in overseas areas in direct support of DoD personnel and their families.

(3) Reimburse, upon approval from the PACOM commander, travel to and from official meetings of the PACOM Scouting Oversight Committee (SOC) or to carry out SOC business.

(4) Reimburse other expenses of the Korea District of the FECBSA or the USAGSO-WP (including camps directly managed by their respective staffs). The SOC will determine the appropriate level of reimbursement each year, but such reimbursement may not exceed seventy percent of the total program operating costs of the sponsored scouting organization.

d. Requirement for separate accounts for organization funds and NAF. Scouting organization funds and NAF will not be commingled; they must be maintained in separate accounts. Sponsored scouting organizations will maintain separate accounts for service contributions and for other generated income (such as non-DoD and DoD scouting fees, fund-raising activities, and camp fees). These fund records will be made available for annual audits and for other service requirements or as otherwise requested by the SOC or auditors from USFK or its components.

10. Other Local Support and Services

a. Installation-level scouting programs are eligible for the same indirect support authorized by service regulations for other private organizations operating on a military installation.

b. Transportation. Installation commanders will approve authorized transportation support, such as trucks and buses, on a reimbursable basis only. Installation commanders may provide military, Government-owned, or NAF trucks, buses, and other vehicles to scout units only as authorized by service regulations, such as [AR 58-1](#), AFI 24-301, and OPNAVINST 5760.5C. Scout units will reimburse the Government for APF costs, however commanders may offset these costs by reimbursing APF costs with NAF.

c. Food Services. Consistent with [DoD 1338.10-M](#) and implementing service regulations, such as [AR 30-22](#) paragraph 3-34b(6), installation commanders may authorize scouting organizations to purchase meals at a military dining facility on an occasional basis. This includes food delivered to scouting organizations at activities such as summer camps.

d. Health Services. Health care during scouting activities may be provided consistent with the provisions of [DoD Instruction 1000.15](#), Enclosure 2, Section 6, and [DoD Instruction 1015.15](#), Table E4.T1, section 9.8, as with other authorized youth programs. Persons not authorized care in U.S. Government medical facilities on a non-reimbursable basis will be charged for care provided under DoD regulations.

e. Fundraising. Scouting organizations may engage in fundraising activities to supplement the amount provided by the services, as authorized by local commanders under service regulations, such as [AR 600-29](#).

f. Permissive Temporary Duty (TDY). Installation-level scouts and scout leaders are not entitled to travel in official TDY status to conduct scouting business. When authorized by service regulations, commanders are encouraged to approve permissive TDY for military personnel who provide logistic support at scout camps or volunteer as scout supervisors or adult leaders at scouting activities.

g. Summer Camps. BSA and GSUSA summer camps may be conducted at appropriate locations within Korea. Pursuant to [DoD Directive 1000.26E](#), logistical support may be provided when it is consistent with and supportive of the military mission of the DoD Component concerned. Such support may be provided only when it can be offered within the capability of the installation commander without detriment to the commander's ability to fulfill the military mission.

Appendix A References

Section I. Required and Related Publications

[5 USC 301](#)

Title 10, United States Code, [section § 2606](#)

[10 USC 2554](#)

[AFI 24-301](#), Vehicle Operations, 11 May 2012

[AFI 34-223](#), Private Organizations (PO) Program, 4 April 2011

[AR 58-1](#), Management, Acquisition, and Use of Motor Vehicles, 10 August 2004

[AR 210-22](#), Private Organizations on Department of the Army Installations, 22 October 2001

[AR 215-1](#), Military Morale, Welfare, and Recreation Programs and Nonappropriated Fund Instrumentalities, 24 September 2010

[AR 600-29](#), Fundraising within the Department of the Army, 7 June 2010

[AR 608-1](#), Army Community Service Center, 21 December 2010

[DoD 1338.10-M](#), Manual for the Department of Defense Food Service Program, 23 March 1990

[DoD 4500.36-R](#), Management, Acquisition, and Use of Motor Vehicles, 16 March 2007

[DoD 4515.13-R](#), Air Transportation Eligibility, 9 April 1998

[DoD 5500.7-R](#), Joint Ethics Regulation, 17 November 2011

[DoD Directive 1000.26E](#), Support for Non-Federal Entities Authorized to Operate on DoD Installations, 2 February 2007

[DoD Directive 5500.07](#), Standards of Conduct, 29 November 2007

[DoD Instruction 1000.15](#), Procedures and Support for Non-Federal Entities Authorized to Operate on DoD Installations, 24 October 2008

[DoD Instruction 1015.9](#), Professional United States Scouting Organization Operations at United States Military Installations Located Overseas, 8 June 1999

[DoD Instruction 1015.10](#), Military Morale, Welfare, and Recreation (MWR) Programs, 6 May 2011

[DoD Instruction 1015.15](#), Establishment, Management, and Control of Nonappropriated Fund Instrumentalities and Financial Management of Supporting Resources, 20 March 2008

[DoD Instruction 1402.5](#), Criminal History Background Checks on Individuals In Child Care Services, 19 January 1993

[DoD Instruction 6060.4](#), Department of Defense (DoD) Youth Programs (YPs), 23 August 2004

[Eighth Army Regulation 58-1](#), Management and Use of Nontactical Vehicles, 1 March 2010

[Executive Order 12715](#), Support of Overseas Scouting Activities for Military Dependents, 3 May 1990

[OPNAVINST 5760.5C](#), Navy Support and Assistance to Youth Groups, 22 August 2005

[USPACOMINST 0101.2](#), Support of Scouting Organizations at U.S. Overseas Installations, 27 March 2006

[USFJ Instruction 36-3101](#), Support for Professional Scouting Organizations Overseas; Far East Council, Boy Scouts of America, and US Girl Scouts Overseas–West Pacific, 1 February 2004

Section II. Referenced Form

USFK Form 237-E (Request for Provost Marshal Record Check)

Appendix B Legal Authorities

B-1. The following legal history provides the foundation for DoD support to scouting organizations at overseas military installations, as described in this regulation and other DoD and service regulations listed in [Appendix A](#).

B-2. In Title 10 United States Code section 2606 (10 USC 2606), Congress required the President of the United States to make a determination that cooperation and assistance provided by the Secretary of Defense to qualified scouting organizations at locations outside the United States is necessary in the interest of the morale, welfare and recreation of members of the U.S. Armed Forces. If the President made the determination, then the Secretary would be authorized to cooperate with and assist those qualified scouting organizations to establish and provide the facilities and services enumerated in the statute.

B-3. President George H.W. Bush made the required determination via Executive Order 12715 on 3 May 1990:

“By the authority vested in me as President by the Constitution and laws of the United States of America, and pursuant to section 2606(b) of title 10, United States Code, with regard to support of scouting activities overseas, I hereby determine that the cooperation and assistance authorized by section 2606(a) of that title is necessary in the interest of the morale, welfare, and recreation of members of the armed forces. The Secretary of Defense, or his designee, shall issue regulations concerning such cooperation and support.”

B-4. The Department of Defense then issued [DoD Instruction 1015.9](#), *Professional United States Scouting Organization Operations at United States Military Installations Located Overseas*, which designated the Secretary of the Army as the DoD Executive Agent for the Military Services in providing cooperation and assistance.

B-5. The PACOM commander has issued [USPACOMINST 0101.2](#), which sets forth policies and responsibilities for support to scouting organizations on military installations within USPACOM, which includes USFK installations in Korea. The USFJ Commander was designated PACOM's Executive Agent for scouting activities. USFJ has promulgated USFJ Instruction 36-3101, which further delineates responsibilities for assisting, and the direct and indirect support and services that may be provided to, qualified scouting organizations operating on all military installations in Mainland Japan, Okinawa, and Korea.

B-6. All legal authorities cited were current as of the date this regulation was promulgated. Commanders should consult with their local service judge advocate for any changes in the law or DoD policy that might affect the provisions of this regulation.

**Glossary
Abbreviations**

AR	Army Regulation
AFI	Air Force Instruction
APF	Appropriated Funds
BSA	Boy Scouts of America
DoD	Department of Defense
FECBSA	Far East Council, Boy Scouts of America
GSUSA	Girl Scouts of the United States of America
HQ	Headquarters
IAW	In Accordance With
ISC	Installation Scouting Coordinator
KD	Korea District
MWR	Morale, Welfare and Recreation
NAF	Nonappropriated Funds
OC	Overseas Committee
OPNAVINST	Office of the Chief of Naval Operations Instruction
PACOM	Pacific Command
SOC	Scouting Oversight Committee
USA	United States of America
USAG	US Army Garrison
USAGSO-WP	United States of America Girl Scouts Overseas, West Pacific
USC	United States Code
USFJ	United States Forces Japan
USFK	United States Forces Korea